



## Agenda

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To all Members of the

# **REGENERATION AND HOUSING OVERVIEW AND SCRUTINY PANEL**

Notice is given that a Meeting of the above Panel is to be held as follows:

**Venue:** Council Chamber, Civic Office, Waterdale, Doncaster DN1 3BU

**Date:** Thursday, 7th March, 2024

**Time:** 2.00 pm

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**Damian Allen  
Chief Executive**

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Issued on: Wednesday 28<sup>th</sup> February 2024

Governance Services Officer for this meeting

City of Doncaster Council  
[www.doncaster.gov.uk](http://www.doncaster.gov.uk)

Christine Rothwell  
Senior Governance Officer

## **Items for discussion:**

1. Apologies for absence
  2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
  3. Declarations of Interest, if any.
  4. Minutes of the meeting held on 19th October 2023 1 - 6
  5. Public Statements - [A period not exceeding 20 minutes for statements from up to 5 members of the public on matters within the Committees remit, proposing action(s) which may be considered or contribute towards the future development of the Committees Work Programme].
- A. Items where the Public and Press may not be excluded.**
6. Doncaster Local Plan 2015-2035 update 7 - 48
  7. Overview and Scrutiny Work Plan and Council's Forward Plan of Key Decisions 49 - 64

## **Members of the Regeneration & Housing Overview & Scrutiny Panel**

Chair – Councillor Majid Khan  
Vice-Chair – Councillor Sue Farmer

Councillors Iris Beech, Steve Cox, Sophie Liu, John Mounsey, Thomas Noon,  
Ian Pearson and Andrea Robinson

Invitee: Mark Whitehouse, Unite

# Agenda Item 4

## CITY OF DONCASTER COUNCIL

### REGENERATION & HOUSING OVERVIEW & SCRUTINY PANEL

THURSDAY, 19TH OCTOBER, 2023

A MEETING of the REGENERATION & HOUSING OVERVIEW & SCRUTINY PANEL was held at the , DONCASTER on THURSDAY, 19TH OCTOBER, 2023 at 10.00 AM

#### PRESENT:

Chair - Councillor Majid Khan

Councillors Sue Farmer, Iris Beech, Sophie Liu, Thomas Noon and Ian Pearson

#### ALSO IN ATTENDANCE:

Richard Smith, Head of Sustainability

Adam Goldsmith, Service Manager, Place

Julie Crooke, Director of Corporate Services St Leger Homes

#### APOLOGIES:

Apologies for absence were received from Councillors Steve Cox, John Mounsey and Andrea Robinson

		<u>ACTION</u>
10	<u>TO CONSIDER THE EXTENT, IF ANY, TO WHICH THE PUBLIC AND PRESS ARE TO BE EXCLUDED FROM THE MEETING.</u>	
	There were no items on the agenda.	
11	<u>DECLARATIONS OF INTEREST, IF ANY.</u>	
	There were no declarations made at the meeting.	
12	<u>MINUTES OF THE MEETING HELD ON 9TH MARCH 2023 AND 17TH JULY 2023</u>	
	The Panel was informed that the minutes of the meeting held on 9 <sup>th</sup> March 2023 had previously been approved as a correct recorder at the meeting held on 17 <sup>th</sup> July 2023.  The minutes of the meeting held on 17 <sup>th</sup> July 2023 were proposed and seconded subject to Councillor Sue Farmer being added to the	

	attendance.  <b>RESOLVED:</b> That the minutes of the meeting held on 17 <sup>th</sup> July 2023, be agreed as a correct record and signed by the Chair, subject to the addition of Councillor Sue Farmer being added to the attendance.	
13	<u>PUBLIC STATEMENTS - [A PERIOD NOT EXCEEDING 20 MINUTES FOR STATEMENTS FROM UP TO 5 MEMBERS OF THE PUBLIC ON MATTERS WITHIN THE COMMITTEES REMIT, PROPOSING ACTION(S) WHICH MAY BE CONSIDERED OR CONTRIBUTE TOWARDS THE FUTURE DEVELOPMENT OF THE COMMITTEES WORK PROGRAMME].</u>	
	There were no member of the public in attendance at the meeting and no statements made.	
14	<u>HOUSING RETRO FIT PROGRESS SINCE 2021</u>	
	<p>The Head of Sustainability gave a presentation to the Panel entitled Housing Retrofit – Moving to Net Zero. Members were provided with:</p> <ul style="list-style-type: none"> <li>• A brief history of Retrofit in Doncaster;</li> <li>• How homes meet Net Zero;</li> <li>• What programmes were available for council and privately owned homes; and</li> <li>• Recent progress and next steps.</li> </ul> <p>The following areas were addressed by the Panel during discussion:</p> <p><u>Insulation</u> – when an assessment was undertaken and a property with solid walls was found to have only 100mm of loft insulation then that would be replaced initially rather than undertaking wall insulation.</p> <p><u>Gas boiler installation</u> – It was explained that no decision had been taken on when to stop fitting gas boilers and that it would be unfair to fit any system that could cost four or five times that of a gas boiler, and stressed that the correct technology was required to support moving forward with green energy.</p> <p><u>Energy Performance Certificate (EPC)</u> – It was reported that St Leger Homes was aiming to achieve an EPC Level C for all Council homes by 2030 and was on track to achieve this target. Members noted that there were a small number of properties where this could be difficult to achieve, for example, the Swedish timber properties.</p> <p><u>Heat pumps</u> – the Panel noted the general debate on use of heat pumps across many properties, for example, questioning “were they possible to install on small terraced properties?” Therefore, it was acknowledged that a ‘one size fits all’ heat pump would not be a way forward. With regard to their efficiency, it was necessary for properties</p>	



to be correctly insulated and user knowledge was essential, otherwise they were not effective. Therefore education for both fitters and users was vital.

In response to a question relating to green hydrogen in domestic properties it was explained that the cost for this would be vast and the production process was well in excess of electricity generation. A suitable network would also be required to transport the substance, which was not currently in place.

Property type and repair records – It was explained that under the Right to Buy scheme it was the responsibility of the purchaser to have a survey undertaken that would detail the style of construction. With regard to Council properties it was St Leger Homes responsibility to retain this information.

It was confirmed that St Leger Homes held records of all build and renovation works to properties it managed.

Retro fit delivery – It was explained that work had not yet commenced but funding had recently been approved with properties yet to be identified. It was noted that the works would be intrusive so willing participants would be sought due to disruption required for rewiring and floor insulation. Tenants would not be decanted during the works. It was confirmed that HRA money amounting to £200,000 was being used to undertake the 21 whole property retrofit scheme.

It was noted that at this point it was too early to demonstrate comparisons for whole house retrofit across Yorkshire and Humber.

In response to a Member stating there were a number of assumptions relating to retrofit, it was explained that there was a need for long term programmes to provide certainty for skill providers, households being clear about the financial offer and manufacturers being able to project product delivery. The risks of short term funding streams were being highlighted but if there were national long term mechanisms and strategic plans in place then real potential would be realised.

With regard to understanding the impact following whole retrofit, an evaluation would be undertaken before and after works with the data monitoring shared with the South Yorkshire investment centre to assist with evaluation. The only air of caution highlighted was, if people could not afford to, for example use lights before improvement work but regularly used them afterward, data would not be able to capture this, only qualitative information provided could be registered.

Major challenges – The Panel was informed that pressure from increased costs to undertake programmes would be a challenge, as was being reported across the board. However, there were many issues to give consideration to with large scale programmes, for

example using a single contractor to deliver, but for them and all other providers the same supply chains were being used therefore there was competition with short delivery times.

With regard to cost savings if local authority and St Leger Homes staff were used rather than contractors, it was explained that the Council's labour provision was limited and focused on heating works and repairs delivery.

Schemes to address capacity to deliver on retrofits – It was acknowledged that local authorities or private home owners could not continue to fund net zero schemes and the Panel was informed that 3Ci (Cities Commission for Climate Investment) was undertaking a study to address how schemes could be financed in future. Business cases were currently being developed for long term opportunities.

Beneficiaries of energy generation from solar panels – The feeding tariff was explained to Members with the approach taken by the Local Authority being that the Council benefitted by receiving the tariff and the Council tenant received free electricity within the scheme guidelines. It was noted that each solar panel provider was different.

It was noted that regular maintenance of solar panel's was required, including cleaning, and that this would be undertaken as part of the supplier's contract.

LA Flex Scheme – It was explained that this scheme was an extension of the UK Government's Energy Company Obligation (ECO) to reduce bills and carbon footprint. It was a voluntary scheme but required local authority participation, who sets qualifying criteria and approves work to be undertaken, for people to benefit from heating and insulation grants. Money was set aside by energy companies with private sector contractors undertaking the work. It was noted that some households had accessed £40k of grant money.

Moving forward – it was stressed that the Local Authority had not changed it's response to the declaration made by Central Government and had recently installed 70 EV charging bays and acquired 50 electric fleet vehicles with the fleet replacement programme on track.

It was noted that the Local Authority was currently recruiting a growth sector specialist to work with inward providers to identify opportunities for green technology and how manufacturing would advance from a net zero perspective.

Local solar farms to feed the Council's electrical requirement - this type of venture had been explored however it would not have met half of the Council's requirements at the time of investigation.

**RESOLVED:** That the discussion, be noted.

15	<p><u>THE NEW REGULATORY REGIME FOR SOCIAL HOUSING AND IMPLICATIONS FOR THE COUNCIL</u></p>	
	<p>To accompany the report provided with the agenda, the Service Manager for Strategic Housing, City of Doncaster Council and the Director of Corporate Services St Leger Homes of Doncaster presented further information relating to the new regulatory regime for social housing and implications for the Council.</p> <p>The following areas were addressed in detail:</p> <p><u>Attendance by the regulatory body</u> - It was reported that it was unclear when the inspections would be undertaken but it was essential all parties were aware of the new regime. It was noted that future quarterly performance information provided to the Council would now include the tenant satisfaction survey details. In response to a query it was confirmed that the inspection would be undertaken on the Local Authority. It was noted that there was no clarity as to whether inspections would be undertaken on all social landlords in Doncaster in the same time period. Members acknowledged that it was the Local Authority's responsibility to ensure that St Leger Homes of Doncaster was providing a good service.</p> <p><u>Regulatory body fees</u> – in response to concern with regard to the regulatory body fees, it was noted that it was currently estimated to be equivalent to £7 or £8 per property, but it was stressed by the Panel funding should be available for this and not be a burden on tenants. In response to consultation it was confirmed that if a body was awarded a lower rating then they should be visited more frequently and if a higher rating given they be visited less frequently.</p> <p><u>Stock condition surveys</u> – it was reported that condition surveys were in place for approximately 50 percent of St Leger Homes properties but it was estimated that a rolling programme of 4000 properties per annum would be required. It may be that surveyors could be employed to undertake the work but be recognised that every social housing company would need the same service and costs for this could increase. Work was therefore required on how to undertake the surveys and how costs would be met.</p> <p>It was noted that St Leger Homes and the Local Authority would always prefer to use their own staff to undertake work. It was recognised that there had been an increase in work required following the national damp and condensation issues experienced last autumn and winter.</p> <p><u>Lettings Policy</u> – in response to a question relating to behaviour of tenants, Members were reminded of the Lettings Policy and conditions that tenants must adhere to. New tenants were imposed with an introductory tenancy and if for any reason in that introductory period</p>	

	<p>they were not adhering to the policy a letting would be terminated. If the same behaviour appeared after a longer period of time into a tenancy then their tenancy would cease after following the tenancy termination procedure.</p> <p><u>Register of work on property</u> – it was noted that not all properties managed by St Leger Homes had an up to date property data set, eg. when a boiler was last serviced. This was an area that was being progressed.</p> <p><u>Houses in multiple occupation (HMO)</u> – It was confirmed that the Council did not have any properties that were let as an HMO. Sometimes if there were people who had special education needs then it may be two live together for safeguarding purposes.</p> <p><u>Numbers of properties to class as a social landlord</u> – it was confirmed that a company was classed as being a social landlord when it owned upwards of 1000 properties.</p> <p><b>RESOLVED:</b> that the discussion, be noted.</p>	
16	<p><u>OVERVIEW AND SCRUTINY WORK PLAN AND COUNCIL'S FORWARD PLAN OF KEY DECISIONS</u></p>	
	<p>The Senior Governance Officer presented the Overview and Scrutiny Work Plan and Council's Forward Plan of Key Decisions for the Panel's attention.</p> <p><b>RESOLVED</b> that the Scrutiny Work Plan and Forward Plan, be noted.</p>	



### Report

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Date: 7<sup>th</sup> March 2024

To: Regeneration and Housing Overview and Scrutiny Panel

Report Title: Doncaster Local Plan 2015-2035 Update

Relevant Cabinet Member(s)	Wards Affected	Key Decision?
Cllr Phil Cole, Cabinet Member for Finance, Traded Services & Planning	All	No

#### EXECUTIVE SUMMARY

1. The report and accompanying presentation (Appendix 1 to this report) provides an update to Members of the Panel on the Doncaster Local Plan 2015-2035 which was adopted by Full Council in September 2021. As part of the approvals process for the draft Local Plan in 2019, it was recommended by Overview and Scrutiny Management Committee that future Annual Monitoring Reports, which amongst other things monitor the performance and implementation of the Local Plan, should be considered at future meetings of the Panel. This is the second report to be considered and, alongside the presentation, provides members of the Regeneration and Housing Overview and Scrutiny Panel some of the key headlines in relation to these policy areas of the Local Plan. The report and presentation also provides the Panel with an update on the national planning reforms, with a particular focus on those which will impact on the local plan-making process. This year Members of the Panel have also requested an update on Biodiversity Net Gain and a separate presentation will cover this (see Appendix 2).

#### EXEMPT REPORT

2. Not exempt.

#### RECOMMENDATIONS



3. It is recommended that the Members of the Regeneration and Housing Overview and Scrutiny Panel note the contents of this report and accompanying presentations.

## **WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?**

4. The Local Plan ensures that we are planning for enough new homes and jobs for the current and future citizens of Doncaster. It provides certainty for where investment and development is being planned over the next 15 years. As well as the quality of development, the Local Plan ensures it is the right sort of development in the most appropriate locations to meet the housing and economic growth needs of the City in a sustainable manner, including helping to provide a much needed supply of new affordable homes. Policies ensure that we not only see the development that is required, but it is also of a sufficiently high quality and help raise the level of design across Doncaster to the benefit of everybody. The Local Plan helps bring forward much-needed physical, social and green infrastructure to help improve the quality of lives further for our communities through a better-connected City that helps foster healthier lifestyles. Protection is provided to our much-valued greenspaces, biodiversity and heritage assets, countryside and natural environment. Policies seek to help make the City more resilient from the challenges presented by climate change, which has the potential to negatively impact on all our citizens. The Local Plan also ensures there is a sufficient supply of minerals resources to support development growth and infrastructure projects.

## **BACKGROUND**

### **LOCAL PLAN RECAP**

5. The Doncaster Local Plan 2015-2035 forms part of the Development Plan for the whole City of Doncaster administrative area and contains both strategic and detailed planning policies and proposals to guide future development over the plan period to 2035. It is used to determine all planning applications against, alongside national planning policy, and any Neighbourhood Plans that have been prepared in line with the Localism Act, plus any material planning considerations. It was adopted via resolution of Full Council on 23 September 2021 and this replaced the Unitary Development Plan (1998 saved policies and supporting Policies Maps) and Local Development Framework Core Strategy (2012). Any Neighbourhood Plans being prepared need to be in general conformity with the strategic policies contained in the Local Plan.
6. The Local Plan deals with the full range of planning policy themes (climate change, housing, employment, retail, design, transport, community facilities, countryside, biodiversity, heritage, minerals etc) with the exception of waste which is covered via the existing and separate Joint Waste Development Plan Document (2012). More specifically the Local Plan includes:

- A portrait of the of the City (then “Borough”) as it is now, its development needs and challenges, a vision of what it could be like in the future; and a set of objectives to achieve this
  - A list of development sites (known as “allocations”) for new housing, employment, minerals and other development to meet the City’s needs; and,
  - A set of strategic and detailed policies that will guide development and investment decisions across the City and be the starting point for decisions on future planning applications.
7. Although not strictly part of the development plan, a supporting interactive Policies Map is also available. This shows the location of the Local Plan’s development site allocations and defines the boundaries of towns and villages, existing residential and employment areas, Town and District Centres, Green Belt and Countryside, green spaces, conservation areas, wildlife sites, areas for mineral extraction, and so forth. Some of the layers are shown for information purposes as opposed to the Local Plan actually making decisions on them, for example flood risk zones which is Environment Agency data.
8. As part of the of the Council’s internal approvals process for approving the Publication version of the Local Plan (Regulation 19) in July 2019, a session with the Overview & Scrutiny Management Committee (OSMC) was held on 7<sup>th</sup> May 2019 to consider the draft Local Plan. A number of recommendations were made by the Chair in the subsequent letter to the Executive, dated 14<sup>th</sup> May 2019, following that meeting including recommendation number 6 with respect to monitoring:
- “Recommendation 6: That the Annual Monitoring Report be presented to Overview and Scrutiny to provide an opportunity for Members to consider the performance and effectiveness of the Local Plan and the extent to which it continues to meet the Borough’s needs and objectives.***
- OSMC received examples of how the Plan had taken account of some of the Borough’s key challenges e.g. balancing physical growth against environmental impacts, the need for effective transport and accessibility across the Borough to deliver jobs for our communities, etc. It also recognised the Plan was flexible and responsive to significant changes and could be reviewed to take account of these.*
- To ensure elected Members remain engaged and have the opportunity to review how the Local Plan continues to meet the needs of the Borough, the Committee suggested the Annual Monitoring Report be considered at a future OSMC meeting.”*
9. This report and, the accompanying presentation at Appendix 1, provides this update based on 3 years’ worth of monitoring the Local Plan through the Annual Monitoring Reports 2021, 2022 and 2023, and other monitoring that is undertaken with a specific focus on regeneration and housing given the focus of this Panel. Wider indicators are of course reported on in the AMR for other policy

areas of the Local Plan, such as the natural environment or health and well-being.

## **LOCAL PLAN POST ADOPTION AND IMPLEMENTATION TO DATE**

10. Since the Local Plan was adopted in September 2021 a significant amount of work has been undertaken not just on monitoring the Local Plan and its policies, but also putting in place the wider planning guidance framework to support and help with the application of the policies in the Plan, such as Supplementary Planning Documents (SPDs). The supporting presentation provides a summary and chronology of some of these main work streams and more information will be provided to the Panel through the discussion.

## **KEY MONITORING INDICATORS FOR REGENERATION AND HOUSING**

11. Key headlines from the indicators around the Panel's area of interest have been extracted from the Council's Annual Monitoring Report and other sources of monitoring information and summarised in the supporting presentation for discussion at the Panel. As such, focus is on the Local Plan's 4 strategic objectives relating to:
  - Supporting the conditions for attracting jobs and growth;
  - Regeneration and community pride;
  - Quality of place;
  - Homes and communities
12. Although the Local Plan plays a role in addressing some of the indicators, other corporate and Team Doncaster strategies, programmes and interventions will have a more leading role.

## **APPEALS PERFORMANCE**

13. Planning applicants have the right to appeal a decision made by the Local Planning Authority on a planning application if they disagree with the decision, usually a refusal, or if the application has not been determined within the set timescales for the type of development. Such appeals are administered and undertaken by the Planning Inspectorate which is independent of ourselves as the Local Planning Authority. The appeal process has several formats, but essentially all have an Inspector who will take into account all the material considerations relevant to the application and views from all sides and ultimately make a decision as to whether to allow or dismiss the appeal (and sometimes part allowed and part dismissed).
14. This process provides a strong indication on how the policies in the Local Plan are performing and standing up to scrutiny where being used as a reason by ourselves as the Local Planning Authority to refuse applications that are contrary to our development plan policies.



15. As at February 2024, there has been 78 Appeal decisions issued using relevant Local Plan policies since it was adopted in September 2021. Of which, 85% have been dismissed by the Planning Inspector i.e. the Inspector agreed with the decision by the Council to refuse permission. Generally, the policies in the Local Plan are standing up at Appeal with the few exceptions being very detailed and niche matters (e.g. height of some acoustic fencing) and often detailed matters more suited to Supplementary Planning Documents/guidance than Local Plan policy.

## **LEVELLING UP AND REGENERATION ACT: REFORMS TO NATIONAL PLANNING POLICY WITH RESPECT TO PLAN-MAKING**

16. The Government has been consulting on significant proposed reforms to the planning system (both plan-making and wider planning) since the summer of 2020 starting with the Planning for the Future White Paper. Since that time some of the proposed reforms have been amended, scaled down or dropped altogether. The Planning reforms have been taken forward through the Levelling Up and Regeneration Bill which received Royal Assent on 26<sup>th</sup> October 2023, thus making it an Act of Parliament.

17. In summary some of the key measures concerning planning in the Levelling Up and Regeneration Act are:

- The preparation, examination and adoption process of Local Plans will be more “front-loaded” and evidence base requirements will be reduced. The Government will expect plans to be adopted within 30 months;
- A new suite of national development management policies will be introduced;
- The duty to cooperate will be removed;
- Local planning authorities will need to produce an Environmental Outcome Report (this will replace Environmental Impact Assessment, Sustainability Appraisal and Strategic Environmental Assessment);
- It allows for planning fees for major and minor applications to be increased;
- Councils will be able to consider slow build out rates when approving applications;
- Local planning authorities will be required to produce a design code which will form part of the local plan or supplementary plan;
- Locally produced ‘infrastructure delivery strategies will determine where and how infrastructure spending is allocated;
- Planning authorities will be given stronger powers to deal with those breaching planning rules and processes.

18. Although many of the key measures in the Act require secondary legislation before they come into effect, in December 2023 the Government published an update to the National Planning Policy Framework (NPPF). The update has taken

forward some amendments suggested in the draft NPPF (consulted on in December 2022) but has dropped or changed some others.

19. One of the important points of the revised NPPF is that it emphasises the importance of plan making in that preparing and maintaining up-to-date plans should be seen as a priority in providing sufficient housing and other development in a sustainable manner.

20. The other key changes of the NPPF are:

- Calculating housing need – it confirms that the standard method for calculating housing need is an advisory starting point but adds that exceptional circumstances will be required for using an alternative method;
- Local authorities with an up-to-date local plan will no longer need to continually show a deliverable five-year housing land supply;
- Housing Land Supply Buffers – the 5% and 10% buffers that could be applied to local authority land supply calculations have been removed, but where there is a history of under delivery of housing a 20% buffer may be applied;
- Housing need – older people have been added to the list of specific groups whose housing should be met;
- Green Belt – no requirement for green belt boundaries to be reviewed or altered when plans are being prepared or updated. Authorities can choose to review and alter Green Belt boundaries in exceptional circumstances;
- Affordable housing / Community-led Development – all references to entry-level housing exception sites or similar have been replaced with community-led developments or similar;
- Agricultural land – emphasises that availability and quality should be considered when allocating it for development;
- Density of development – significant uplifts in the average density of residential development are inappropriate where it would be wholly out of character with the existing area;
- Design and Local Design Codes – emphasises the use of local design codes prepared in line with National Model Design Code;
- Emphasis on beautiful and well-designed places;
- Energy Efficiency – significant weight should be given to the need to support energy efficiency and low carbon heating improvements to existing buildings, both domestic and non-domestic.

21. Some aspects have not been carried forward such as amending the 'soundness' test for the preparation of Local Plans and that the past "irresponsible planning behaviour" by applicants could in the future be taken into account when determining planning applications.

22. There will be further consultations to follow including on climate change adaptation and flood risk management, provision of social homes and electric vehicle points.

## OPTIONS CONSIDERED



23. Not applicable

## REASONS FOR RECOMMENDED OPTION

24. Not applicable

## IMPACT ON THE COUNCIL'S KEY OUTCOMES

25. The Doncaster Local Plan forms part of the development plan for the City it is considered to impact of City of Doncaster Council's priorities as follows:

Great 8 Priority	Positive Overall	Mix of Positive & Negative	Trade-offs to consider – Negative overall	Neutral or No implications
 <b>Tackling Climate Change</b>	✓			
<p>Comments:</p> <p>The Local Plan was subject to Sustainability Appraisal throughout its preparation in line with the requirements of the Strategic Environmental Assessment. This ensures that the Plan preserves, protects and improves the environmental, social and economic state of the City. As a result of this the Local Plan has a number of policies which seek to address and tackle climate change. One of the effects of climate change is an increased risk of flooding due to changes arising from more frequent incidents of extreme weather so it is important that the residual risks to people and property are properly managed, therefore the Local Plan and the Flood Risk SPD seek to alleviate, minimise and manage flood risk thus helping to reduce the risk and impact of flooding. The Local Plan also contains policies which protect, enhance and provide additional green spaces and trees and woodlands (for example through the requirements for new residential developments and mixed-use schemes). Other important issues regarding tackling climate change addressed and included in the Local Plan include the provision of on-site or contributions to biodiversity net gain (this is supported by the Biodiversity Net Gain SPD), as well as the support for low carbon and renewable energy and energy efficiency as part of design requirements and separate proposals such as solar farms and wind turbines (where appropriate).</p>				
 <b>Developing the skills to thrive in life and in work</b>	✓			

Comments:

The Local Plan was prepared with input from a vast array of stakeholders including infrastructure providers and those who are responsible for planning for the educational needs of the City. Housing sites were assessed with a view to the likely impacts on schools and contributions identified where capacity issues are prevalent. Local Plan policies allow for contributions to improving and expanding schools and sites for new schools are identified such as at Unity. The Local Plan also assists the Council in supporting and promoting the employment, upskilling, training and development of local people through the construction and implementation stages of the employment proposals. Partnership working is promoted with learners, employers and communities and aspirations are raised with local people to upskill and secure local job opportunities. Examples include the training academy at Unity and the Employment and Training Skills Plan for East of Selby Road, Thorne.



**Making Doncaster the best place to do business and create good jobs**



Comments:

The Local Plan provides confidence for investors and will directly ensure sufficient employment land is available for the future to help ensure jobs that will be attracted/created in the city whilst also raising the bar in terms of productivity. The Plan supports the key employment sites across the city, supporting and driving key sector growth. Existing employment sites and areas/employers/jobs are also afforded protection through the Plan. The Local Plan supports and seeks to improve the town and district centres across the city by supporting their viability and vitality. The City Centre and the key transformational projects identified in the Urban Centre Masterplan are supported through the Local Plan, including flexibility to address rapidly changing roles.



**Building opportunities for healthier, happier and longer lives for all**






Comments:

The planning system including the Local Plan plays a crucial role in creating sustainable communities and a good quality of life. The Local Plan helps to ensure that there is access to and the protection of open space, public rights of way and community facilities. The design of new developments also plays a part in healthy, happy communities – elements such as landscaping and trees and hedgerows all contribute to the overall attractiveness of a site and community. The Local Plan contains policies which achieve all of that. The Local Plan also seeks to bring forward new housing that will help future occupiers remain in their homes independently, and for as long as practicably possible, in accordance with Building Regulations Parts M4(2) and M4(3).



**Creating safer, stronger,**



<b>greener and cleaner communities where everyone belongs</b>				
<p>Comments:  The Local Plan strategy and policies help to create sustainable communities and a good quality of life for all citizens of Doncaster. The Plan contains policies to ensure there is access to, the protection of and the creation of new open space and community facilities. It also protects the countryside and public rights of way. The design of new developments also plays a part in safer, stronger, greener and cleaner communities. Policies address issues such as good design, landscaping, biodiversity and trees and hedgerows. The Plan (and Flood Risk SPD) seeks to alleviate, minimise and manage flood risk thus reducing the risk and impact of flooding. Policies are in place to ensure that new housing developments deliver a wide range and mix of housing types, size and tenures including the provision of affordable housing on site (or in lieu of on-site affordable housing) and that council house building programmes are also supported. There are also a number of policies which seek to address and reduce traffic congestion and air pollution.</p>				
 <b>Nurturing a child and family-friendly borough</b>	✓			
<p>Comments:  Access to green spaces and relevant community facilities have proven benefits for people’s mental health and personal well-being. The Local Plan includes policies to help secure and retain open spaces such as parks and community facilities such as youth centres, nurseries and community centres. This then allows children, young people and families access to activities and learning, wellbeing and opportunities for physical activity. The Technical and Developer Requirements SPD and Loss of Community Facilities and Open Space SPD provide further guidance on the implementation of those policies.</p>				
 <b>Building Transport and digital connections fit for the future</b>	✓			
<p>Comments:  The Local Plan (working in partnership with others such as SYMCA and SYPTE) seeks to alleviate existing transport issues and implement new road infrastructure as well as improving public transport access and options for walking and cycling. The transport proposals included in the Local Plan (including new roads where appropriate) seek to maximise opportunities to access employment opportunities from new and existing housing. Rail improvements are also included such as a new rail station at Askern, and there are aspirations for expanded and upgraded bus routes and accessibility. The Plan includes policies to ensure development is accessed by sustainable modes of transport including walking and cycling. Proposals to extend or improve access to telecommunications such as broadband is also supported.</p>				
 <b>Promoting the borough and its cultural, sporting, and heritage opportunities</b>	✓			

Comments:  
 The Local Plan vision and policies support a quality of place which reinforces the City's distinctive and vibrant places and conserves and enhances heritage assets including cultural and tourist facilities, and green infrastructure and landscape such as Thorne and Hatfield Moors. The historic environment is also protected through the protection of Listed Buildings and others with heritage significance, as well as Parks and Gardens of Local Historic Interest. There is a recognition that the protection and enhancement of cultural and heritage opportunities has a positive impact on health, social and cultural wellbeing.

<b>Fair &amp; Inclusive</b>	✓			
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Comments:  
 In line with the corporate approach for compliance against the Equality Act 2011 due regard must be shown across all activity within the Council. As the adoption of the Local Plan was high level strategic decision there are no detailed impacts on any people, groups or individuals on which to base a due regard statement.

**Legal Implications [Officer Initials: \_\_SRF\_\_ | Date: \_02.02.24\_]**

26. The Council has a duty to prepare a Local Plan for its area and should keep the policy under review throughout its lifetime. Further legal advice can be provided in relation to any specific matter arising.

**Financial Implications [Officer Initials: CS | Date: 05/02/2024]**

27. There are no financial implications directly associated with this decision to provide a second report to be considered at future meetings of the panel. This provides members of the Regeneration and Housing Overview and Scrutiny Panel some of the key headlines in relation to these policy areas of the Local Plan and with an update on the national planning reforms, with a particular focus on those which will impact on the local plan-making process.

**Human Resources Implications [Officer Initials: DK | Date: 02/02/2024]**

28. There are no direct HR Imps in relation to this report, but if in future staff are affected or additional specialist resources are required then further consultation will need to take place with HR.

**Technology Implications [Officer Initials: PW | Date: 02/02/24]**

29. There are no technology implications in relation to this report.

## **RISKS AND ASSUMPTIONS**

30. There are no risks or assumptions with respect to the contents of this report as it is just an update for information.

## **CONSULTATION**

31. There has been no direct consultation with the contents of this report as it is an update for information. The Local Plan itself was subject to significant round of full consultation from inception to adoption in line with statutory legislation and the Council's own Statement Community Involvement.

## **BACKGROUND PAPERS**

Appendix 1 – Doncaster Local Plan 2015 – 2035 Update Presentation to R&HO&SP

Appendix 2 – Biodiversity Net Gain Update Presentation to R&HO&SP

[Doncaster Local Plan 2015-2025](#)

[Supporting Policies Map](#)

[Local Plan Monitoring & Implementation \(Including the Annual Monitoring Report\)](#)

[Levelling-up and Regeneration Act – reforms to national planning policy 2023](#)

[National Planning Policy Framework \(December 2023\)](#)

## **GLOSSARY OF ACRONYMS AND ABBREVIATIONS**

OSMC – Overview and Scrutiny Management Committee

R&HO&SP – Regeneration & Housing Overview & Scrutiny Panel

SPD – Supplementary Planning Document

NPPF – National Planning Policy Framework

SYMCA – South Yorkshire Mayoral Combined Authority

SYPTTE – South Yorkshire Passenger Transport Executive

## **REPORT AUTHOR & CONTRIBUTORS**

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**Dan Swaine, Director of Place**







City of  
Doncaster  
Council

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# The Doncaster Local Plan 2015-2035

Update to Regeneration & Housing Overview & Scrutiny  
Panel

Thursday 7 March 2024

# Overview

- **Local Plan Recap;**
- **Local Plan Post Adoption & Implementation to date;**
- **Key Monitoring Indicators for Housing & Regeneration;**
- **Appeals Performance;**
- **Levelling-up and Regeneration Act: Reforms to National Planning Policy with Respect to Plan-making;**
- **Questions from the Housing & Regeneration Overview & Scrutiny Panel.**



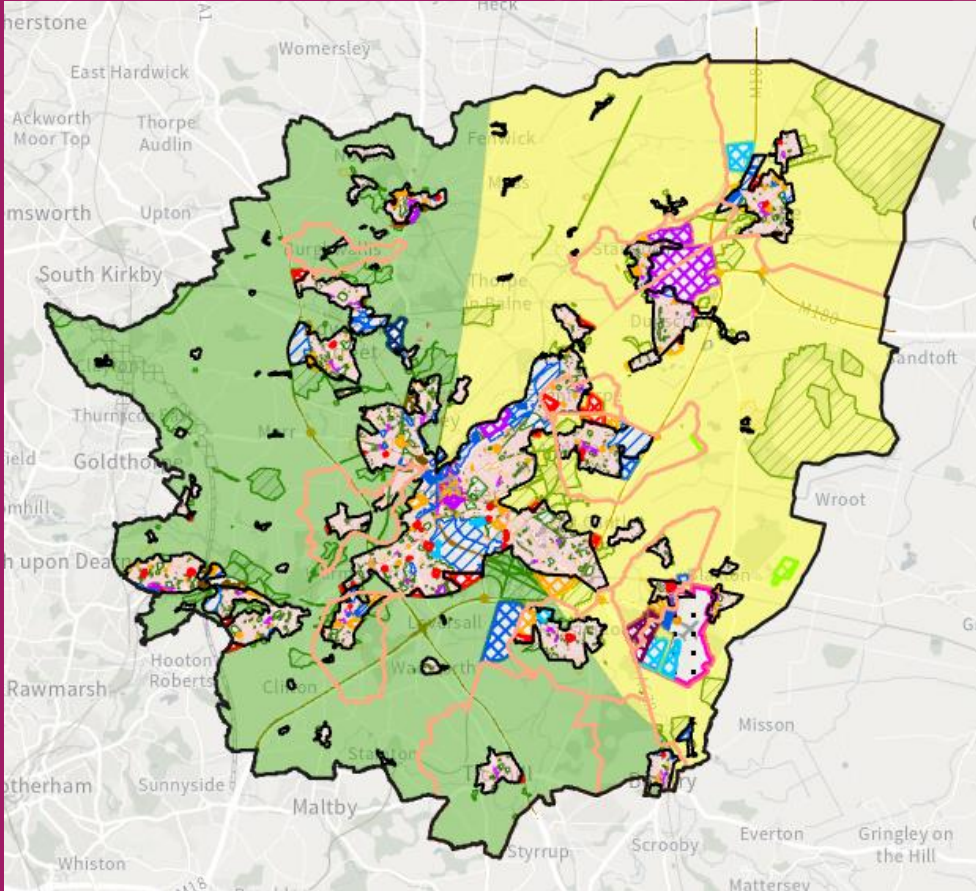
# Local Plan Recap...



Doncaster Local Plan  
2015-2035



Adopted September 2021



# Local Plan Post Adoption & Implementation to date....



Flood Risk  
Supplementary Planning Document



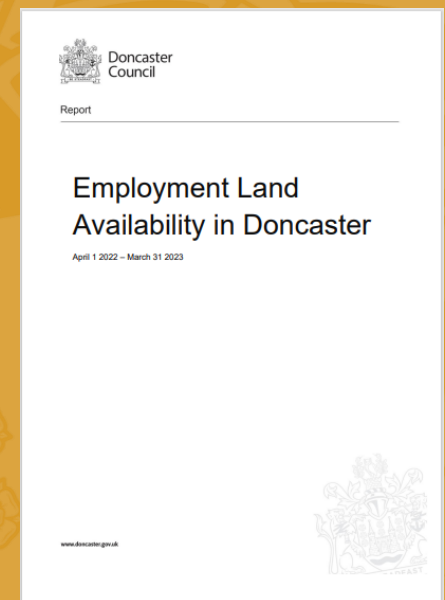
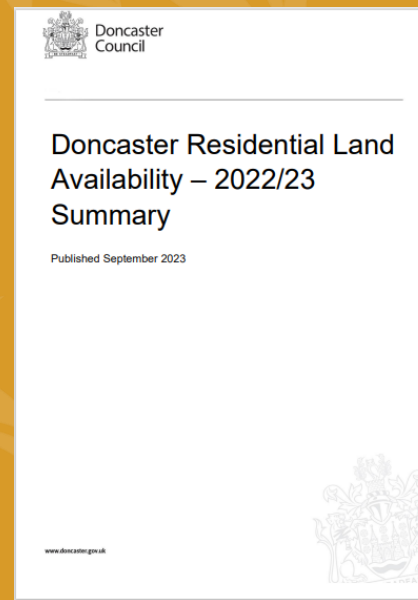
Adopted August 2023



Technical & Developer Requirements  
Supplementary Planning Document



Adopted August 2023





## What's happened since the Local Plan was adopted?

- **Flood Risk SPD, Technical and Developer Requirements SPD, Loss of Community Facilities and Open Space SPD, and Local Labour Agreements SPD** consultation (March 2023) & adoption (August 2023);
- August 2023 – Updated **Transitional Planning Guidance**;
- November 2023 – **Statement of Community Involvement** Updated;
- Suite of **Local Plan monitoring** documents for 2022 – 2023 monitoring years, including employment, housing and minerals (Autumn - Winter each year);
- **Mexborough Town Centre Masterplan** – published July 2023;
- **5-Year Deliverable Housing Land Supply Statement** - published post-adoption (February 2023);
- 28 sites are included on the **Doncaster Local Heritage List**;
- February 2024 – **Rural Development SPD** published for public consultation;
- Responses sent to **Government consultation** on Permitted Development Rights consultation (September 2023) and Plan Making Reforms consultation (October 2023);
- Ongoing **support to Neighbourhood Plans** – 8 now adopted, 3 more under preparation, and 1 being reviewed;
- Ongoing **Duty-to-Cooperate** liaisons and correspondence with neighbouring LPAs.

# Key Monitoring Indicators for Regeneration & Housing...

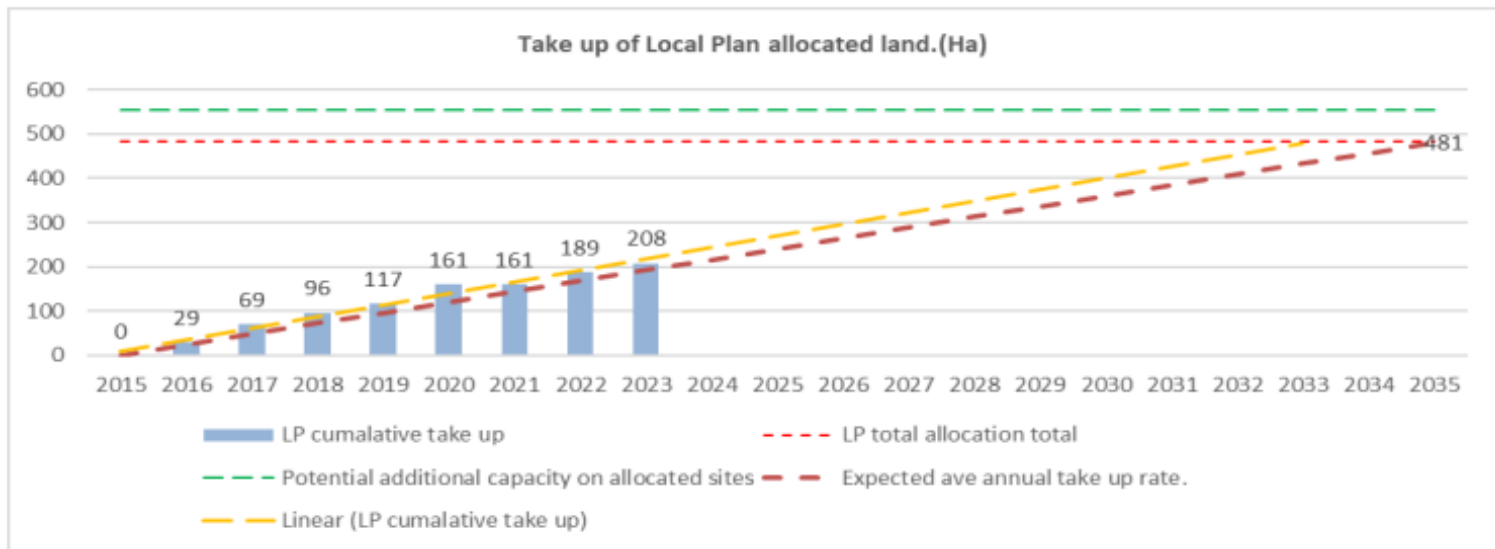
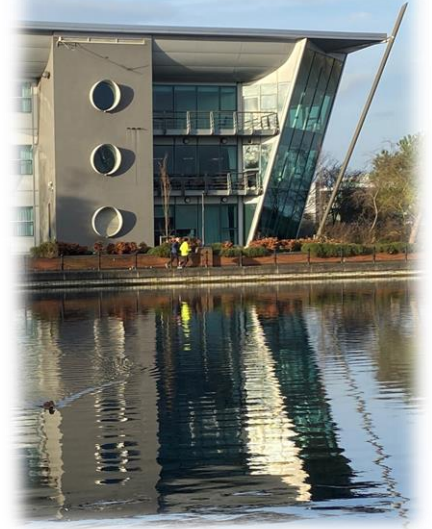
## The Local Plan Objectives:

- Supporting the Conditions for Attracting Jobs and Growth;
- Regeneration and Community Pride;
- Quality of Place;
- Transport and Accessibility;
- Homes and Communities;
- Health and Wellbeing;
- Countryside and natural environment;
- Climate change, flood risk and energy;
- Natural resources.

# Supporting the Conditions for Attracting Jobs and Growth...

Page 25

- Over 10,000 FTE new jobs created in Logistics, Health, Construction sectors;
- Losses in public admin, business admin and education;
- Significant growth in the number of small business;
- Employment Activity rates are higher than the SYMCA average but 2% lower than the national average;
- Wages are still 2% lower than the Y&H average.
- Plan period requirement of at least 481 hectares of land between 2015 & 2035;
- 292 ha of land developed – 84% was for warehousing;
- 43% of allocated sites have been developed – trajectory below shows ahead of target.



# Regeneration and Community Pride & Quality of Place...

- Retail businesses have increased since 2015, but mainly in the 'mail order or via internet sector;
- Retail in Doncaster City Centre is in decline but it is stable in Thorne and Mexborough.
- Doncaster is still amongst the top 20% most deprived Local Authorities in England;
- Doncaster has the highest crime rate in South Yorkshire and is in the top 5% of local authorities in the England for recorded crime;
- Deep rooted issues – multi disciplinary/organisational responses;
- Local Plan has some role to play in turning these around, other strategies, programmes and interventions have a more leading role;
- Design policies raising the bar and quality place-making;



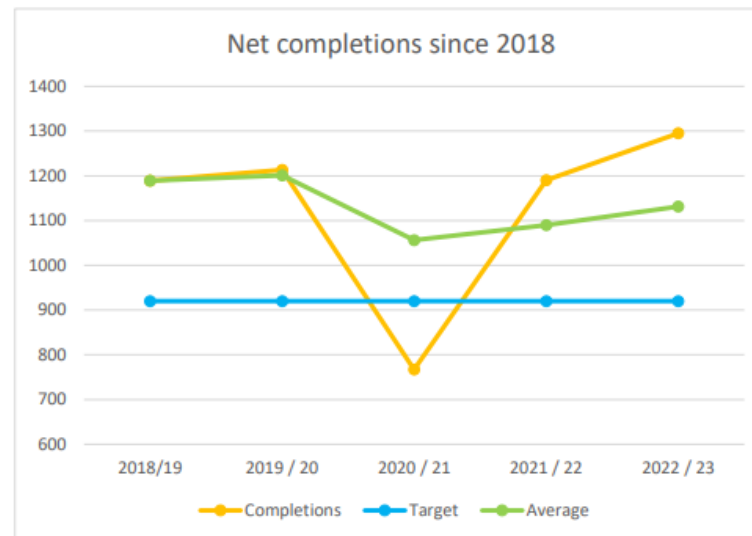
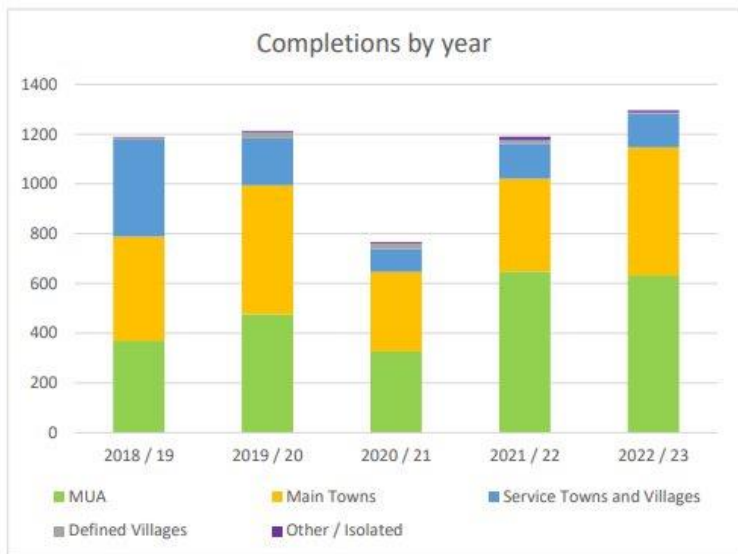


# Homes and Communities...

Page 27

- Local Plan sets an annual requirement of 920 (net) new homes, or 15,640 in total over the remainder of the plan period between 2018 & 2035;
- Depending on the value area, larger schemes expected to provide 15-23% of units as affordable housing and preferably on site;
- All new homes should be built to Nationally Described Minimum Space Standards, and further requirements for accessibility and adaptability;
- 1,295 net new homes built (up 105 since previous year) and a record for not just plan period but since the turn of the millennium;
- On average 1,131 new homes built per annum since 2018 (total 5,654), which is above the plan period target by 23%;
- 63% of these new homes have been built on brownfield land;
- Just 3% have been built on former garden land;
- There is a demonstrable 7-year housing land supply for current period 2022-2027.

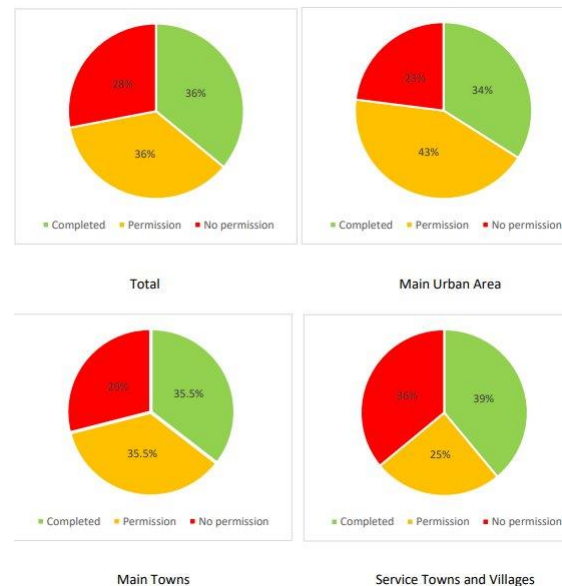




Year	Gross	Net	Net including backdated completions
2018/19	1,228	1,189	1,189
2019/20	1,251	1,213	1,252
2020/21	799	767	789
2021/22	1,215	1,190	1,216
2022/23	1,325	1,295	1,295
<b>Total</b>	<b>5,818</b>	<b>5,654</b>	<b>5,741</b>
<b>Average</b>	<b>1,164</b>	<b>1,131</b>	<b>1,148</b>

Figure 9. Completions per annum

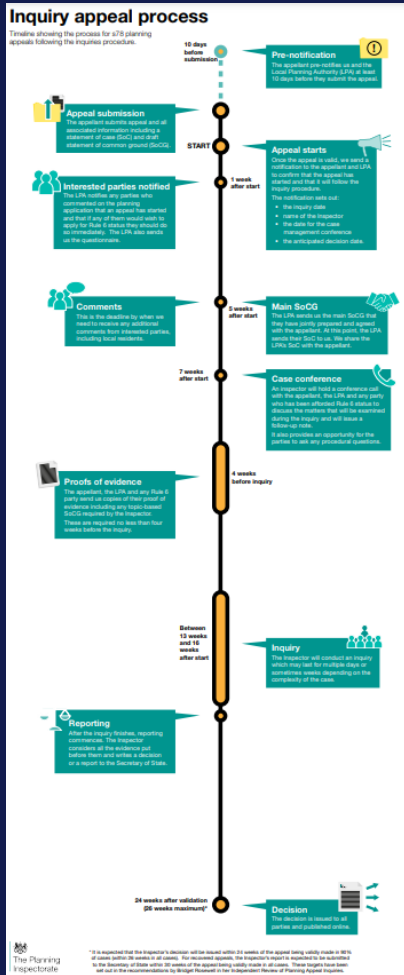
### Percentage of allocated sites which are completed; have permission; or do not have permission by settlement



### Total completions on brownfield and greenfield land

Year	Completions on brownfield	Percentage of completions	Completions on greenfield	Percentage of completions
2018 / 19	832	70%	357	30%
2019 / 20	854	70.4%	359	29.6%
2020 / 21	504	65.7%	263	34.7%
2021 / 22	724	60.8%	466	39.2%
2022 / 23	643	49.7%	652	50.3%
<b>Total</b>	<b>3,557</b>	<b>62.9%</b>	<b>2,097</b>	<b>37.1%</b>

# Appeals Performance...



## Appeal Decision

Site visit made on 17 January 2023

by Paul Martinson BA (Hons) MSc MRTPI

An Inspector appointed by the Secretary of State

Decision date: 14 February 2023

Appeal Ref: APP/F4410/W/22/3305570

West Lodge, Sutton Road, Campsall, Doncaster DN6 9JX

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr Chris Syles of Elmfield Doncaster Ltd against the decision of Doncaster Metropolitan Borough Council.
- The application Ref 22/00102/FUL, dated 14 January 2022, was refused by notice dated 7 March 2022.
- The development proposed is Erect detached chalet bungalow and garage.

### Decision

- The appeal is dismissed.

### Preliminary Matters

- The appellant has provided a Light Impact Report<sup>1</sup> (LIR) as part of the appeal submission in order to address one of the Council's reasons for refusal. An appeal should not be used to evolve a scheme and it is important that what is considered by the Inspector is essentially what was considered by the Council, and on which interested parties' views were sought. The Council has had sight of the LIR and has had the opportunity to comment. It has done so in its appeal statement. Interested parties have also commented. I am therefore satisfied that no party's interest would be prejudiced by the acceptance of this document.

### Main Issues

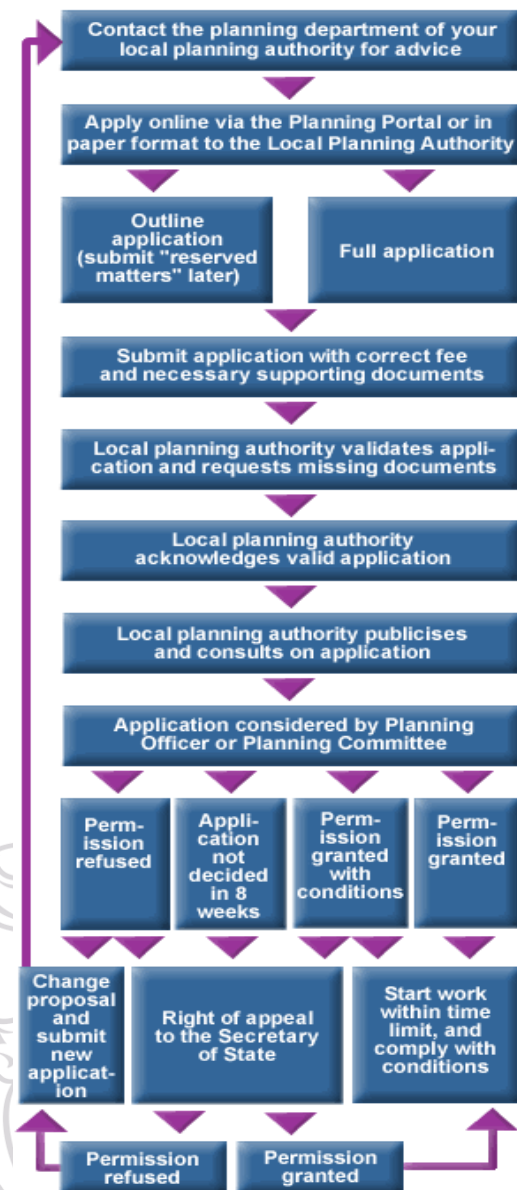
- The main issues are:
  - whether the proposed development would preserve or enhance the character or appearance of the Campsall Conservation Area;
  - the effect of the proposed development on trees;
  - whether the proposed development would provide adequate living conditions for future occupiers;
  - the effect of the proposed development on the living conditions of occupiers of neighbouring properties; and
  - the effect of the proposed development on highway safety.

<sup>1</sup> By Planning for Sustainability, dated April 2022.

<https://www.gov.uk/planning-inspectorate>

# How have the Policies in the Local Plan stood up at Appeal?

- Planning applications refused have a right of Appeal;
- Reviewed all Appeals that have been issued whereby Local Plan policies have been applied as reason(s) for refusal;
- 78 Appeal decisions issued (as at Jan '24);
  - 85% Dismissed (x66);
  - 13% Allowed (x10);
  - 3% Part Allowed & Part Dismissed (x2).
- Of the 13% Allowed:
  - 30% were Committee overturns;
  - 70% were delegated decisions.
- The policies in the Local Plan are standing up at Appeal – few exceptions are niche (e.g. acoustic fencing) and often detailed matters more suited to SPDs/guidance than Local Plan policy.

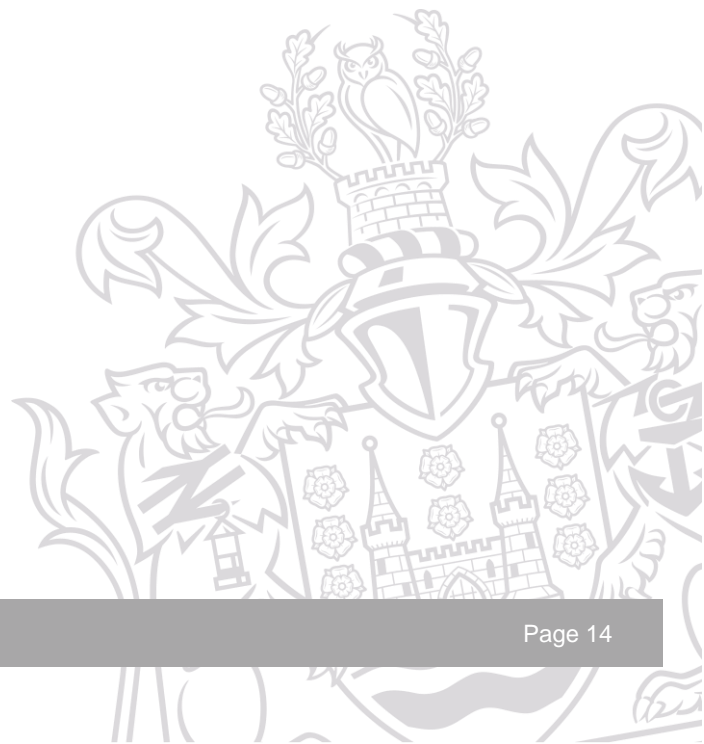


# Levelling-up and Regeneration Act: Reforms to National Planning Policy with Respect to Plan-making...



## Key points to note...

- Consultation on proposed reforms since summer 2020 – many of these proposals have been amended, scaled down or dropped altogether;
- Levelling Up & Regeneration Act (LURB) received Royal Assent in October 2023 – contains Planning reforms;
- Some of the key measures will require secondary legislation before they come into effect;
- Some key measures will require separate consultation;
- Government has published a revised National Planning Policy Framework (NPPF) (December 2023).



# Questions from the Regeneration & Housing Overview & Scrutiny Panel



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# Biodiversity Net Gain

Update to Regeneration & Housing Overview &  
Scrutiny Panel

Thursday 7 March 2024

Helen Markland, Principal Ecologist



# What is Biodiversity Net Gain (BNG)?

*“an approach to development that seeks to leave the natural environment in a **measurably** better state than it was before the development occurred.”*

*“It aims to avoid and then mitigate damaging impacts from development and then, having quantified the remaining impacts, it seeks to deliver measurable improvements to biodiversity through habitat creation or enhancement.”*



# Where has Biodiversity Net Gain come from?

## **National Planning Policy:**

In the National Planning Policy Framework (NPPF)

*Planning polices and decisions should contribute to and enhance the natural and local environment by:*

*d) Minimising impacts on and providing net gains for biodiversity*

**Local Planning Policy:** - Policy 30 Doncaster's Local Plan

*Planning proposals need to deliver a minimum 10% net gain in biodiversity.*

# Mandatory BNG - The Environment Act

- The Environment Act amends the Town and Country Planning Act meaning that by law development must demonstrate a minimum of 10% Biodiversity Net Gain.
- Start dates:
  - Major applications – Feb 12<sup>th</sup> 2024
  - Minor developments – April 2<sup>nd</sup> 2024
    - Residential dwellings between 1 and 9 or if units unknown less than 0.5 ha
    - Commercial floor space less than 1000 square metres or total area less than 1ha
  - National Infrastructure Projects – November 2025

# Does BNG apply to everything?

## No – There are some **PERMANENT EXEMPTIONS**:

- **House holder applications** i.e. extensions
- **Permitted development**
- **Development that impacts on a very small area of habitat.** The de-minimis threshold is if less than 25m<sup>2</sup> (5mx5m) of an area habitat or 5m of a linear habitat are impacted (provided it is not a Priority Habitat)
- **Self-build and custom build development** which is:
  - No more than 9 dwellings and
  - Carried out on a site no larger than 0.5ha, and
  - Consists exclusively of dwellings which are self- build or customer house building
- **Urgent Crown development**
- Development that is mainly to create a **biodiversity gain site**
- Development related to the **high-speed railway transport network** (i.e. HS2)

# How is Biodiversity measured?

Biodiversity is measured in *Biodiversity Units*. A unit of biodiversity is a term of measurement which encompasses three things:

1. The area of a habitat.
2. How 'distinctive' or special that habitat is considered.
3. How good an example the habitat is (It's condition).

A unit also takes into account:

- Whether the habitat being created or lost is considered important in that location.



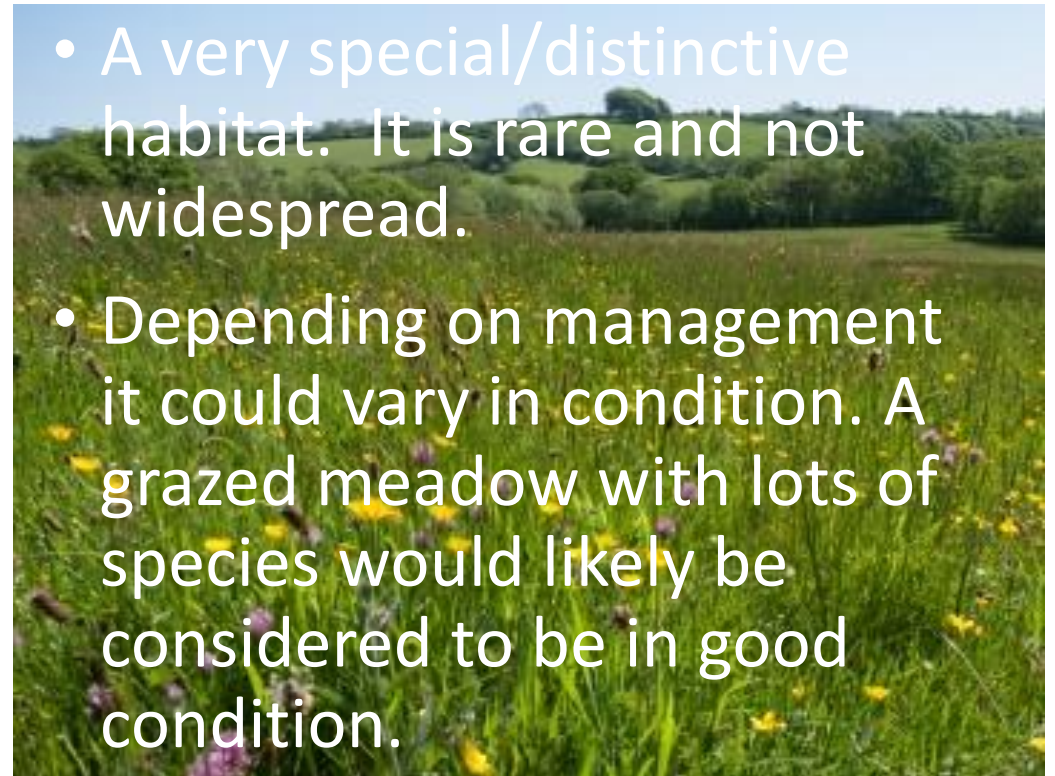
# An example with grassland...

## Playing field



- Not very special or distinctive. It is a widespread common habitat.
- It is always a poor condition example of a grassland. – It is mown frequently and has few species.

## Species Rich Limestone grassland



- A very special/distinctive habitat. It is rare and not widespread.
- Depending on management it could vary in condition. A grazed meadow with lots of species would likely be considered to be in good condition.

In terms of biodiversity units 1 ha of limestone grassland = 20.7 units BUT 1 ha playing field = 2 units.  
Or around 10 ha of playing field = the same units as 1ha unit of limestone grassland.

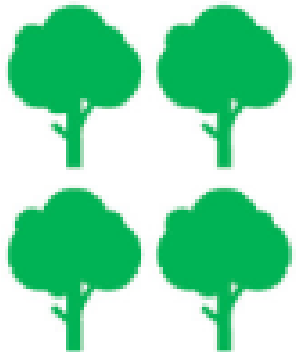
# How are losses and gains in Biodiversity Assessed?

Metric is used to assess the baseline value of a proposed development site.

Same metric used to predict the value of the site after development

Metric used to assess value of additional offsite habitat creation restoration

Baseline Units  
10



Onsite 4 Units + Offsite 7 Units = 11 Units

10% net gain achieved



# Net Gain in Doncaster Prior to Mandatory BNG

**Local Planning Policy:** - Policy 30 Doncaster's Local Plan

Planning proposals need to deliver a minimum 10% net gain in biodiversity.

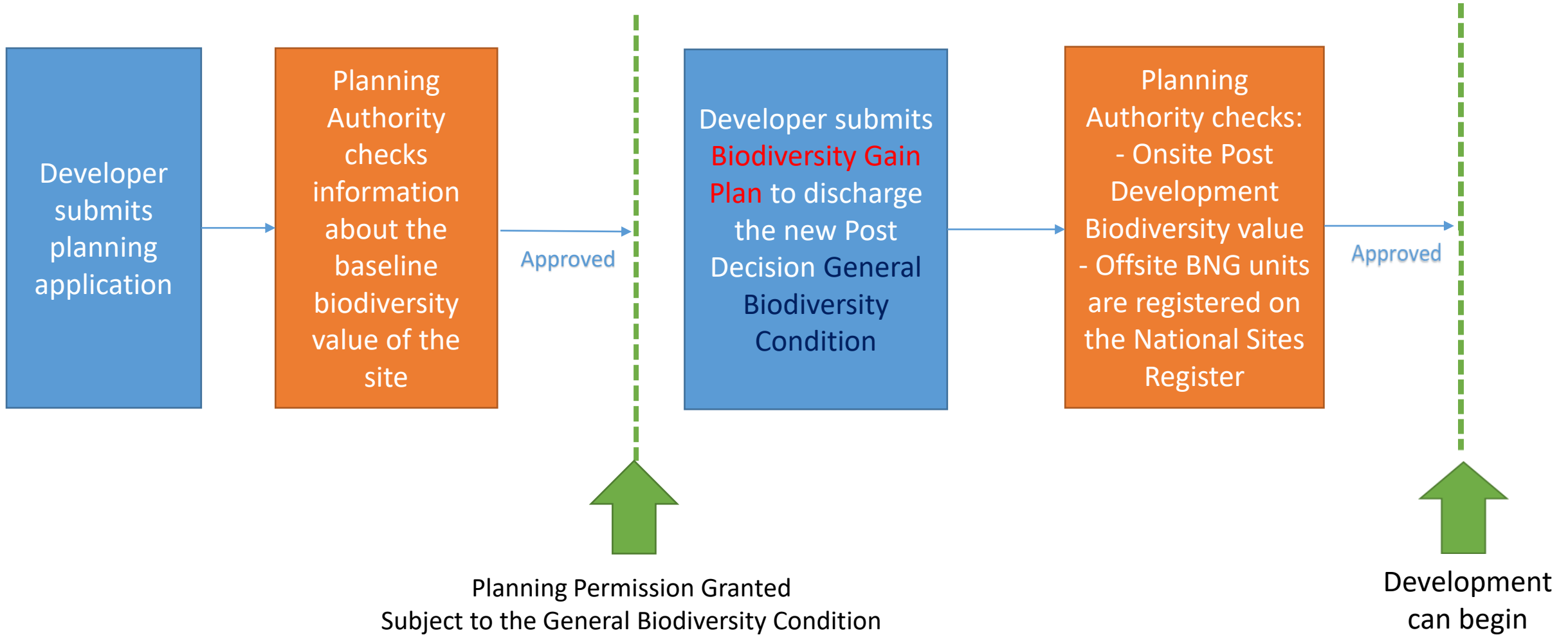
**Biodiversity Net Gain SPD:** When developers could not deliver 10% net gain on-site we asked them to try and find an offsite BNG site as close to the development as possible or as a last resort pay the Council a Biodiversity Offsetting Contribution fee of £25-£27,500 per biodiversity Unit as per of a s106 agreement.

Under Mandatory BNG this will change...

# New Terms - Biodiversity Gain Objective and General Biodiversity Condition and Biodiversity Gain Plan

- The **Biodiversity Gain Objective** is to ensure that any planning permission granted (where not exempt) will deliver at least a 10% Biodiversity Net Gain.
- The statutory framework for biodiversity net gain will principally be delivered through **the NEW post decision General Biodiversity Condition**
- To discharge the **General Biodiversity Condition** a developer needs to provide a **Biodiversity Net Gain Plan**. This document will set out how the net gain objective. What onsite biodiversity will be secured and where offsite biodiversity will be secured.

# The New BNG Planning Process



# NEW Statutory Biodiversity Credits

**OFF-SITE BNG** – The last resort is now Statutory Government Credits

- For NEW applications from Feb 12th we can no longer say to developers that they can pay a Biodiversity Offsetting Contribution to CDC secured via a s106 agreement.
- Instead they have to buy units on the open market and show us where those units are coming from in their Biodiversity Gain Plan.
- We cannot choose where these offsite units are delivered. There are incentives though for more local delivery.
- If the applicant can demonstrate to the LPA that there are no suitable off-site options – they can buy Statutory Biodiversity Credits to achieve all or part of their min 10% BNG objective.
- Credits are priced deliberately high to be a disincentive for use and as the local markets get up and running will be eventually phased out as an option
- Current costs are tiered depending on the habitat itself

# BNG sites in Doncaster

- It is important we try and support a developing market for offsite BNG sites in Doncaster.
- Officers are working to develop BNG schemes on Council owned land.

BUT

- The private market will also have an important role to play.
  - Private landowners e.g. Farmers could deliver BNG units.



A photograph of a forest path. The path is made of brown leaves and dirt, leading into a dense forest of tall, thin trees. The ground is covered with many small, purple bluebell flowers. The trees have green leaves, suggesting spring. The path leads towards a bright light at the end of the forest.

Questions...



Please note dates of meetings/rooms/support may change

**OVERVIEW & SCRUTINY WORK PLAN 2023/24**

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
April	Monday 17 <sup>th</sup> April at 1pm Informal briefing session MS Teams		Wednesday 19 <sup>th</sup> April at 4pm Informal Briefing Session MS Teams	Monday 24 <sup>th</sup> April 2023 10am MS Teams Members briefing (CR)	
	<ul style="list-style-type: none"> <li>Doncaster Delivering Together (DDT) Investment Plan (c)</li> </ul>		<ul style="list-style-type: none"> <li>Transition of Children Social Care (c)</li> <li>Update briefing on Government response Stable homes built on love</li> </ul>	<ul style="list-style-type: none"> <li>Improving Council housing stock and How St Leger Homes ensure VFM and work standards on improvement programmes; (c)</li> <li>Repairs Excellence ph 2 (c)</li> </ul>	
			Thursday 20 <sup>th</sup> April 2023, 2pm, Informal Briefing Joint Meeting with C&E		Thursday 20 <sup>th</sup> April 2023, 2pm, Informal Briefing Joint Meeting with CYP
			<ul style="list-style-type: none"> <li>Play Parks Strategy</li> </ul>		<ul style="list-style-type: none"> <li>Play Parks Strategy</li> </ul>
			Wednesday 26 <sup>th</sup> April 2023 at 12pm, Informal Briefing session, MS Teams – CANCELLED		
			<ul style="list-style-type: none"> <li>Referrals – school experience update Social Care Front Door – meeting with headteachers</li> <li>Update on overview of social care theme pressure points</li> </ul>		
			Thursday 27 <sup>th</sup> April 2023 at 4.30pm MS Teams or Council Chamber TBC		

Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
			<ul style="list-style-type: none"> <li>Youth Council Priorities (and for information Children and Young Peoples Plan).(c)</li> <li>Youth Offer (c)</li> </ul>		
			<b>Thursday 27<sup>th</sup> April 2023 at 10am MS Teams Briefing Session</b>		
			<ul style="list-style-type: none"> <li>SEND inspection framework and Government response to Green Paper</li> </ul>		
May		<b>Thursday 11<sup>th</sup> May 2023 at 10am Council Chamber (CR)</b>		<b>Tuesday 23<sup>rd</sup> May 2023 at 1.30pm Briefing Session MS Teams (CM)</b>	
		<ul style="list-style-type: none"> <li>Bentley and Rossington Primary Care estate developments ICB</li> <li>Public Health Protection Update</li> </ul>		<ul style="list-style-type: none"> <li>Local Lettings Policy</li> <li>Gypsy and Traveller Pitch Allocation Policy</li> </ul>	
		<b>Thursday 25<sup>th</sup> May 2023 at 10am, MS Team</b>			
		Work Planning			
June	<b>Thursday 1<sup>st</sup> June 2023 at 10am Council Chamber</b>		<b>Thursday 15<sup>th</sup> June 2023 at 4pm, MS Teams</b>	<b>Thursday 6<sup>th</sup> June 2023 at 2pm, MS Teams</b>	<b>Thursday 1<sup>st</sup> June 2023 at 2pm, MS Teams</b>
	<ul style="list-style-type: none"> <li>Work Planning</li> </ul>		<ul style="list-style-type: none"> <li>Work Planning</li> </ul>	<ul style="list-style-type: none"> <li>Work Planning</li> </ul>	<ul style="list-style-type: none"> <li>Work Planning</li> </ul>



Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	<b>Thursday 1<sup>st</sup> June 2023 at 11am, Council Chamber (CM)</b>			<b>Friday 30<sup>th</sup> June 2023 at 10.30am Briefing Session MS Teams (CM)</b>	
	<ul style="list-style-type: none"> <li>Youth Justice Plan</li> </ul>			<ul style="list-style-type: none"> <li>Transport (invite to SYMCA) (c)</li> </ul>	
	<b>Thursday 29<sup>th</sup> June 2023 at 10am, Council Chamber (CM/AT)</b>				
	<ul style="list-style-type: none"> <li>Finance and Performance (invite to Cabinet Members Cole and Houlbrook) (c)</li> <li>Agree Scrutiny Work Plan</li> </ul>				
July	<b>Thursday 20<sup>th</sup> July 2023 at 10am, MS Teams (CM)</b>	<b>Thursday 6<sup>th</sup> July 2023 at 10am, Members Briefing, Council Chamber (CR)</b>	<b>Thursday 27<sup>th</sup> July 2023 at 4.30pm, MS Teams (CM)</b>	<b>Monday 17<sup>th</sup> July 2023 at 1.30pm, Council Chamber (CR)</b>	
	<ul style="list-style-type: none"> <li>St Leger Homes future priorities and services (R&amp;H O&amp;S to be invited) (c)</li> </ul>	<ul style="list-style-type: none"> <li>Joint Strategic Needs Report: <ul style="list-style-type: none"> <li>Summary of specific areas of data</li> <li>What's new/ performance deterioration (c)</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>Child Exploitation</li> </ul>	<ul style="list-style-type: none"> <li>Local Lettings Policy</li> <li>Gypsy and Traveller Pitch Allocation Policy (c)</li> </ul>	
Aug					<b>Thursday 3<sup>rd</sup> August 2023 at 10am Briefing Session MS Teams (CM)</b>
					<ul style="list-style-type: none"> <li>Community Assets – Mary Woollet Centre</li> <li>Update on recommendations from the Corporate Assets Policy Review</li> <li>Local Flood Risk Management Strategy –</li> </ul>

FP – Forward Plan Decision

CR or CM– Officer Responsible

Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
					outline pre 5 <sup>th</sup> October meeting <ul style="list-style-type: none"> <li>PSPO – Town Centre – pre cabinet decision</li> </ul>
		<b>Wednesday, 23<sup>rd</sup> August 2023, 10am Sheffield Council (CR)</b>			
		<ul style="list-style-type: none"> <li>JHOSC (Chair only to attend)</li> </ul>			
Sept	<b>Thursday 7<sup>th</sup> September 2023 at 10am, Council Chamber (CR)</b>	<b>Thursday 28<sup>th</sup> September 2023 at 2pm, Council Chamber (CM)</b>	<b>Wednesday 20<sup>th</sup> September 2023 at 9.30am Site Visit (CR)</b>		
	<ul style="list-style-type: none"> <li>Annual Compliments and Complaints (c)</li> </ul>	<ul style="list-style-type: none"> <li>Mental Health aged 18 to 25 Invite PFG (c)</li> </ul>	<ul style="list-style-type: none"> <li>Site visit to Adwick Family Hub (c)</li> </ul>		
	<b>Thursday 7<sup>th</sup> September 2023 at 10am, Council Chamber (CR)</b>				
	<ul style="list-style-type: none"> <li>Fairness and Wellbeing Commission (c)</li> </ul>				
			<b>Monday 9<sup>th</sup> October 2023, 12:30pm, MS Teams (CM)</b>		
			<ul style="list-style-type: none"> <li>Referrals – school experience update Social Care Front Door – meeting with headteachers (c)</li> </ul>		
Oct	<b>Thursday 12<sup>th</sup> October 2023 at 10am, Council Chamber (CR)</b>	<b>Thursday 26<sup>th</sup> October 2023 at 10am, MS Teams</b>	<b>Tuesday 31<sup>st</sup> October 2023 at 4.30pm Council Chamber (CR)</b>	<b>Thursday 19<sup>th</sup> October 2023 at 10am, Council Chamber (CR)</b>	<b>Thursday 5<sup>th</sup> October 2023 at 10am Council Chamber (CM)</b>

Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	<ul style="list-style-type: none"> <li>Finance and Performance (invite to Cabinet Member Blackham) (c)</li> </ul>	<ul style="list-style-type: none"> <li>JHOSC – Chair only as appointed Member on Committee</li> </ul>	<ul style="list-style-type: none"> <li>Child Poverty report on discussions from site visit Youth Council to attend (c)</li> </ul>	<ul style="list-style-type: none"> <li>Housing - New regulatory regime for social housing</li> <li>Housing biodiversity</li> </ul>	<ul style="list-style-type: none"> <li>Safer Doncaster Partnership (c)                             <ul style="list-style-type: none"> <li>Update from February position focus on Retail Crime</li> </ul> </li> <li>Flood Risk Management Strategy Pre-Cabinet decision (c)</li> </ul>
Nov	<p><b>Thursday 2<sup>nd</sup> November 2023 at 10am, MS Teams/Council Chamber TBC (CR)</b></p> <ul style="list-style-type: none"> <li>Customer Experience Strategy (c)</li> </ul>	<p><b>Cancelled Wednesday 22<sup>nd</sup> November 2023 at 2pm, Sheffield</b></p>			
	<p><b>Tuesday 7<sup>th</sup> November 2023 at 2pm, MS Teams (CR)</b></p> <ul style="list-style-type: none"> <li>Update on Localities</li> <li>Community Prevention Model</li> </ul>	<p><b>Thursday 23<sup>rd</sup> November 2023 at 10am Council Chamber (CM)</b></p> <ul style="list-style-type: none"> <li>Doncaster and Bassetlaw Hospital Trust and. Areas for consideration to be agreed:                             <ul style="list-style-type: none"> <li>A&amp;E position</li> <li>Waiting lists</li> <li>Staff Recruitment and Retention</li> </ul> </li> <li>Winter planning (c)</li> </ul>			
	<p><b>Monday 27<sup>th</sup> November 2023 at 3pm MS Teams (CM)</b></p> <ul style="list-style-type: none"> <li>Fairness and Wellbeing Commission</li> </ul>				
	<p><b>Wednesday 13<sup>th</sup> December 2023 at 9am, Council Chamber (CM)</b></p>	<p><b>Thursday 7<sup>th</sup> December 2023 at 2pm, Sheffield (CM)</b></p>	<p><b>Thursday 7<sup>th</sup> December 2023 at 4.30pm, Council Chamber (CR)</b></p>		<p><b>Thursday 7<sup>th</sup> December 2023 at 10am, MS Teams (CR)</b></p>

Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	<ul style="list-style-type: none"> <li>Finance and Performance (invite to Cabinet Members Blake and L Ball)</li> </ul>	<ul style="list-style-type: none"> <li>JHOSC – Chair only as appointed Member on Committee</li> </ul>	<ul style="list-style-type: none"> <li>SEND Strategy (c)</li> <li>Educational Outcomes (c)</li> </ul>		<ul style="list-style-type: none"> <li>Street Scene and Enforcement (c)</li> </ul>
Jan	<p><b>Tuesday 23<sup>rd</sup> January 2024 at 10am Briefing Session MS Teams (CM/CR)</b></p>				<p><b>Monday 22<sup>nd</sup> January 2024 at 10am Council Chamber Briefing session (CR)</b></p>
	<ul style="list-style-type: none"> <li>Budget</li> <li>Corporate Plan (c)</li> </ul>				<ul style="list-style-type: none"> <li>Waste and Recycling to include current/future contract and changes to regulations/impact on future green agenda (c)</li> <li>Future Parks Scheme (c)</li> <li>Heatwave Update (c)</li> </ul>
Feb	<p><b>Monday 5<sup>th</sup> February 2024 at 1pm, Council Chamber (CM/CR)</b></p>	<p><b>8<sup>th</sup> February 2024 at 10am, Council Chamber (CM)</b></p>		<p><b>Friday 2<sup>nd</sup> February 2024 at 11am Briefing Session MS Teams (CR)</b></p>	<p><b>Thursday 15<sup>th</sup> February 2024 at 10am Crime &amp; Disorder Committee, Council Chamber (CR)</b></p>
	<ul style="list-style-type: none"> <li>Budget</li> <li>Corporate Plan (c)</li> </ul>	<ul style="list-style-type: none"> <li>Integrated Care Board – invite (c)</li> <li>Primary Care Access recovery plan for Doncaster area</li> <li>Pharmacy access, demands and national position</li> <li>Oral health to include Dentistry access, demands and national position (c)</li> </ul>		<ul style="list-style-type: none"> <li>St Leger Homes Tenancy Agreement (c)</li> </ul>	<ul style="list-style-type: none"> <li>Safer Doncaster Partnership (c)</li> </ul>
	<p><b>Postponed Thursday 22<sup>nd</sup> February 2024 at 10am, Council Chamber (informal not 11<sup>th</sup> March) (CR)</b></p>				

Please note dates of meetings/rooms/support may change

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	<b>Monday 11<sup>th</sup> March 2024 at 1.30pm Briefing Session Council Chamber (CR)</b>	<b>Thursday 21<sup>st</sup> March 2024 at 2pm, Council Chamber (CM)</b>	<b>Thursday 14<sup>th</sup> March 2024 at 4.30pm, Council Chamber (CR)</b>	<b>Thursday 7<sup>th</sup> March at 2pm, Council Chamber (CR)</b>	
	<ul style="list-style-type: none"> <li>South Yorkshire Mayor Oliver Coppard</li> </ul>	<ul style="list-style-type: none"> <li>Public Health Protection Annual Report (c)</li> </ul>	<ul style="list-style-type: none"> <li>Social care demand management and child neglect (c)</li> </ul>	<ul style="list-style-type: none"> <li>Local Plan update (C)</li> </ul>	
	<b>Monday 18<sup>th</sup> March 2024 at 12.30pm Briefing Session MS Teams (CM)</b>				
	<ul style="list-style-type: none"> <li>Community Prevention Model</li> </ul>				
<b>March</b>	<b>Thursday 28<sup>th</sup> March 2024 at 10am, Council Chamber (CM)</b>	<b>JHOSC (TBC) Monday 25<sup>th</sup> Mar 2024, 4pm Sheffield CC, Town Hall (CM)</b>			
	<ul style="list-style-type: none"> <li>Finance and Performance (invite to Cabinet Members N Ball and G Jones) (c)</li> </ul>	<ul style="list-style-type: none"> <li>TBC</li> </ul>			
	<b>Informal session following the above meeting. (CM)</b>				
	<ul style="list-style-type: none"> <li>Doncaster Delivering Together Investment Plan update (c)</li> </ul>				

**POSSIBLE ISSUES FOR FUTURE CONSIDERATION OR TO BE SCHEDULED**

Quarterly performance 20 <sup>th</sup> June 2024 (Invite to Cllrs Smith and Nightingale)	Dementia – 2024/25 TBC	Inclusion Update/Elective Home Education – possibly for the future	Market and Corn Exchange update – possible invite to MAM – Early 2024/25 TBC	
SLH Complaints appeal policy – with R and H briefing session new year 2024 – waiting to hear from SLHD	Consultations from Directorates as required	Universal Services - how it is being impacted by cost of living and post pandemic school language and school ready – addressed 22/23	Biodiversity Net Gain - could be covered of with section in Local Plan report	

FP – Forward Plan Decision

CR or CM– Officer Responsible

Please note dates of meetings/rooms/support may change

	Fairness and well-being commission update – waiting to hear (later 2024) TBC		EPIC Learning - May 2024/25 (poss invite to OSMC)	Retro-fitting and new heat pump systems/Investment in apprenticeships (raised at Panel on 19 <sup>th</sup> October 2023) – TBC	
	Health and Well-being Strategy late 2023 / early 2024	Age Friendly City – early input, plans and practicalities – how can the Authority drive this? TBC	Work Experience, NEET, work opportunities for SEND – include visit to café – March 2025 (as outlined at the 7 <sup>th</sup> Dec meeting 2023)	1. Housing crisis – aging population /Outcomes from the OT medical assessment (H&ASC O&S undertook dedicated meeting in 2022/23) - possibly for the future	
		Invite to Aspire – Substance misuse – possibly for the future		2. Regeneration and Economy:  Connectivity – new technology availability, impact of working from home and town centre footfall – picked up through Development update and Finance and Performance at OSMC.	
		Maternity care – possibly for the future		SLH Complaints appeal policy – with OSMC briefing session new year 2024 - waiting to hear from SLHD	
		Learning Disability and Autism Strategy review late 2023/24 work plan programme - possibly for the future			
		RDaSH – Strategy moving forward – possible invite to address outcomes and difference being made for future delivery – 2024/25			
		YAS – possibly for the future (on JHOSC workplan as part of regional health scrutiny update)			

Please note dates of meetings/rooms/support may change

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**DONCASTER METROPOLITAN BOROUGH COUNCIL**  
**FORWARD PLAN FOR THE PERIOD 1ST MARCH, 2024 TO 30TH JUNE, 2024**

The Forward Plan sets out details of all Key Decisions expected to be taken during the next four months by either the Cabinet collectively, The Mayor, Deputy Mayor, Portfolio Holders or Officers and is updated and republished each month.

A Key Decision is an executive decision which is likely:-

- (a) to result in the Local Authority incurring expenditure which is, or the making of savings which are, significant having regard to the Local Authority's budget for the service or function to which the decision relates; or
- (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the Local Authority;
- (c) any decision related to the approval or variation of the Policy and budget Framework that is reserved to the Full Council.

The level of expenditure/savings which this Authority has adopted as being financially significant are (a) in the case of the revenue budget, gross full-year effect of £250,000 or more b) in the case of capital budget, £1,000,000 or more in respect of a single project or otherwise across one financial year.or the decision has a significant impact on 2 or more wards.

Please note in addition to the documents identified in the plan, other documents relevant to a decision may be submitted to the Decision Maker. Details of any additional documents submitted can be obtained from the Contact Officer listed against each decision identified in this plan.

In respect of exempt items, if you would like to make written representations as to why a report should be considered in public, please send these to the contact officer responsible for that particular decision. Unless otherwise stated, representations should be made at least 14 days before the expected date of the decision.

**KEY**

Those items in **BOLD** are **NEW**

Those items in **ITALICS** have been **RESCHEDULED** following issue of the last plan

Prepared on: Wednesday 31 January, 2024 and superseding all previous Forward Plans with effect from the period identified above.

Damian Allen  
Chief Executive

## MEMBERS OF THE CABINET

### **Cabinet Member For:**

Mayor - Ros Jones  
Deputy Mayor - Councillor Glyn Jones

Councillor Lani-Mae Ball  
Councillor Nigel Ball  
Councillor Joe Blackham  
Councillor Rachael Blake  
Councillor Phil Cole  
Councillor Mark Houlbrook  
Councillor Jane Nightingale  
Councillor Sarah Smith

- Budget and Policy
- Housing and Business
- Early Help, Education, Skills and Young People
- Public Health, Communities, Leisure and Culture
- Highways, Infrastructure and Enforcement
- Children's Social Care and Equalities
- Finance, Traded Services and Planning
- Sustainability and Waste
- Corporate Resources.
- Adult Social Care

**Some Decisions listed in the Forward Plan are to be taken by Full Council**

**Members of the Full Council are:-**

**Councillors Nick Allen, Bob Anderson, Duncan Anderson, Lani-Mae Ball, Nigel Ball, Iris Beech, Joe Blackham, Rachael Blake, Nigel Cannings, Glenn Bluff, Laura Bluff, Bev Chapman, James Church, Gemma Cobby, Phil Cole, Jane Cox, Steve Cox, Linda Curran, Amiee Dickson, Susan Durant, Yetunde Elebuibon, Sue Farmer, Sean Gibbons, Julie Grace, Martin Greenhalgh, Ken Guest, John Healy, Leanne Hempshall, Charlie Hogarth, Mark Houlbrook, Debbie Hutchinson, Glyn Jones, R. Allan Jones, Ros Jones, Jake Kearsley Majid Khan, Jane Kidd, Sue Knowles, Sophie Liu, Tracey Moran, John Mounsey, Emma Muddiman-Rawlins, Tim Needham, David Nevett, Jane Nightingale, Thomas Noon, Ian Pearson, Andy Pickering, Cynthia Ransome, Rob Reid, Andrea Robinson, Dave Shaw, Glynis Smith, Sarah Smith, Gary Stapleton, and Austen White**

WHEN DECISION IS EXPECTED TO BE TAKEN	KEY DECISION TO BE TAKEN	RELEVANT CABINET MEMBER	DECISION TO BE TAKEN BY	CONTACT OFFICER(S)	DOCUMENTS TO BE CONSIDERED BY DECISION MAKER	REASON FOR EXEMPTION – LOCAL GOVERNMENT ACT 1972 SCHEDULE 12A
13 Mar 2024	To authorise the Carers' local account (entitled Local Carers' Journey, 2023/2024) which describes what we achieved in 2022 - 2023 and priorities agreed with Doncaster people for the year ahead.	Councillor Sarah Smith, Portfolio Holder for Adult Social Care	Cabinet	Bal Mohammad, Contracts Officer, Adults, Health and Wellbeing Tel: 01302736577 Bal.Mohammed@doncaster.gov.uk		Open
13 Mar 2024	Quarter 3 2023-24 Finance and Performance Report.	Councillor Phil Cole, Portfolio Holder for Finance, Traded Services and Planning, Mayor Ros Jones, Mayor of Doncaster with responsibility for Budget and Policy	Cabinet	Matthew, Smith, Head of Financial Management Tel: 01302-737663 matthew.smith@doncaster.gov.uk, Sennette Wroot, Senior Strategy & Performance Manager Tel: 01302 862533 Sennette.Wroot@doncaster.gov.uk		Open
13 Mar 2024	St. Leger Homes Performance Report 2023/24 Quarter 3.	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.	Cabinet	Julie Crook Tel: 01302 862705		Open

13 Mar 2024	To accept up to £17,950,341 Levelling Up Fund (Round 3) money for the delivery of the Levelling Up Doncaster North programme.	Mayor Ros Jones	Cabinet	Jonathan Bucknall, Head of Strategic Investment and External Funding jonathan.bucknall@doncaster.gov.uk		Open
13 Mar 2024	To approve and accept funding of circa £2,496,000 over a 5 year period commencing April 2024, in relation to the new national plan - Stopping the Start: new plan to create a smokefree generation.	Portfolio Holder for Public Health, Communities, Leisure and Culture	Cabinet	Victoria Shackleton, Public Health Improvement Co-ordinator Tel: 01302 862146 Victoria.Shackleton@doncaster.gov.uk		Open
13 Mar 2024	<b>Population Health Management Community Profiles - Well Doncaster</b>	<b>Portfolio Holder for Public Health, Communities, Leisure and Culture</b>	<b>Cabinet</b>	<b>Vanessa Powell-Hoyland, Public Health Improvement Coordinator Tel: 01302 734020 vanessa.powell-hoyland@doncaster.gov.uk</b>		<b>Open</b>
13 Mar 2024	<b>Biodiversity Duty Requirements for City of Doncaster Council - Approval of First Consideration (Non-Key Decision).</b>	<b>Portfolio holder for Sustainability and Waste</b>	<b>Cabinet</b>	<b>Jonathan Clarke Jonathan.Clarke1@doncaster.gov.uk, Melissa Massarella, Biodiversity Officer melissa.massarella@doncaster.gov.uk</b>		<b>Open</b>

17 Apr 2024	To approve the Doncaster Delivering Together Investment Plan 2024/25.	Mayor Ros Jones	Cabinet	Jonathan Bucknall, Head of Strategic Investment and External Funding jonathan.bucknall@doncaster.gov.uk		Open
17 Apr 2024	To accept £6,958,555 of funding for delivery of the Local and Neighbourhood Transport Complementary Programme, through the City Region Sustainable Transport Settlement via the South Yorkshire Mayoral Combined Authority.	Councillor Joe Blackham, Portfolio Holder for Highways, Infrastructure and Enforcement	Cabinet	Neil Firth, Head of Service, Major Projects and Investment neil.firth@doncaster.gov.uk, Kerry Perruzza, Senior Transport PLanner Kerry.Perruzza@doncaster.gov.uk		Open
19 Jun 2024	<b>Quarter 4 2023-24 Finance and Performance Report.</b>	<b>Councillor Phil Cole, Portfolio Holder for Finance, Traded Services and Planning, Mayor Ros Jones, Mayor of Doncaster with responsibility for Budget and Policy</b>	<b>Cabinet</b>	<b>Matthew, Smith, Head of Financial Management Tel: 01302-737663 matthew.smith@doncaster.gov.uk, Sennette Wroot, Senior Strategy &amp; Performance Manager Tel: 01302 862533 Sennette.Wroot@doncaster.gov.uk</b>		<b>Open</b>

<b>19 Jun 2024</b>	<b>St. Leger Homes Performance Report 2023/24 Quarter 4.</b>	<b>Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Business.</b>	<b>Cabinet</b>	<b>Julie Crook Tel: 01302 862705</b>		<b>Open</b>
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